Essex Community Energy Plan



CONTENTS

Esse	ex Community Energy Plan	1
1)	Overview	1
a)	Purpose	1
b)	Introduction	1
c)	Priority Actions	3
d)	Energy Compliance	3
e)	Siting	4
i)	Constraints	4
ii)	Siting Polices	6
f)	Implementation	8
i)	Land Use and Development Policies	8
ii)	Transportation	10
iii)	Thermal and Electric Energy Conservation and Efficiency	11
iii) i∨)	Thermal and Electric Energy Conservation and Efficiency	11 12
iii) iv) g)	Thermal and Electric Energy Conservation and Efficiency Renewable Energy Existing + Future Estimates of Energy Consumption	11 12 13
iii) iv) g) i)	Thermal and Electric Energy Conservation and Efficiency Renewable Energy Existing + Future Estimates of Energy Consumption Total Energy Use Per Capita	11 12 13 13
iii) iv) g) i) ii)	Thermal and Electric Energy Conservation and Efficiency Renewable Energy Existing + Future Estimates of Energy Consumption Total Energy Use Per Capita Heating	11 12 13 13 14
iii) iv) g) i) ii)	Thermal and Electric Energy Conservation and Efficiency Renewable Energy Existing + Future Estimates of Energy Consumption Total Energy Use Per Capita Heating Electricity	11 12 13 13 14 17
iii) iv) g) i) ii) iii)	Thermal and Electric Energy Conservation and Efficiency Renewable Energy Existing + Future Estimates of Energy Consumption Total Energy Use Per Capita Heating Electricity Transportation	11 12 13 13 14 17 24
iii) iv) g) i) ii) iii) iv) v)	Thermal and Electric Energy Conservation and Efficiency	11 12 13 13 14 17 24 25
iii) iv) g) i) ii) iii) iv) v) h)	Thermal and Electric Energy Conservation and Efficiency Renewable Energy Existing + Future Estimates of Energy Consumption Total Energy Use Per Capita Heating Electricity Transportation Government Appendix A	11 12 13 13 14 17 24 25 26
 iii) iv) g) i) ii) iv) iv) h) i) 	Thermal and Electric Energy Conservation and Efficiency Renewable Energy Existing + Future Estimates of Energy Consumption Total Energy Use Per Capita Heating Electricity Transportation Government Appendix A Design Control Best Practices	11 12 13 13 14 17 24 25 26 26

Table 1 Estimated Future Total Energy Use per Capita (excluding industrial electricity use), 2015-2050	14
Table 2 Home Heating Fuel Type	15
Table 3 Essex Community Future Estimated Residential Thermal Energy Use (2025-2050)	16
Table 4 Essex Community Future Estimated Commercial Thermal Energy Use (2025-2050)	17
Table 5 Electricity Consumption (2015-2017)	18
Table 6 Electricity Consumption (2015-2017)	18
Table 7 Estimate Future Electricity Usage (2025-2050)	18
Table 8 Existing Renewable Energy Generation	19
Table 9 Potential renewable energy generation by source	19
Table 10 Land available for Renewable Energy Generation	22
Table 11 Renewable Energy Generation Target	23
Table 12 Estimated Future Transportation Energy Use, 2025-2050	24

Figure 1 Natural Gas Consumption (2015-2017)	16
Figure 2 Residential Energy Retrofits (2015-2017)	
Figure 3 Woody Biomass	20
Figure 4 Potential Hydro Power	
Figure 5 Land Area Available to Reach Low Target	

For the purpose of this plan, the Town of Essex and the Village of Essex Junction is referred to as the Essex Community

ESSEX COMMUNITY ENERGY PLAN

1) OVERVIEW

A) PURPOSE

This energy plan is a vision for the Essex Community to advance the State of Vermont's Comprehensive Energy Plan and to align energy planning with local land use policies. This plan is incorporated by reference in the 2019 Essex Junction Comprehensive Plan and will be incorporated by reference in the next update of the Essex Town Plan. This plan was developed according to the Department of Public Service's energy planning standards for municipal plans. When this plan is given a determination of energy compliance from the Chittenden County Regional Planning Commission it will have substantial deference in the Public Utility Commission's (PUC) review of whether an energy project meets the orderly development criterion in the section 248 process. The section 248 process is not easily summarized. For an in-depth discussion of the section 248 process see the guide on Municipal Enhanced Energy Planning in Vermont here. -See section d in this plan for more information on energy compliance.

B) INTRODUCTION

Since releasing a <u>Comprehensive Energy Plan</u> in 2011, Vermont has been working toward a goal of obtaining 90 percent of its energy from renewable resources by 2050. Renewable energy, as defined by 24 V.S.A. §4303(24), "means energy available for collection or conversion from direct sunlight, wind, running water, organically derived fuels, including wood and agricultural sources, waste heat, and geothermal sources." As of 2017, Vermont only obtains 20% of its overall energy from renewable resources. The electricity sector is the most renewable at 43% source energy or 53% site energy. The thermal sector is 20% renewable, and the transportation sector is the least renewable sector at 5% renewable¹. As of October 2018, the Essex Community generates 27,799 MWh annually of renewable electricity, which is 3.4% of the electricity consumed in 2017.

The state's *Comprehensive Energy Plan* makes many policy recommendations to move toward the goal of 90 percent renewable. The recommendations aim to foster economic security and independence, safeguard environmental legacy, drive

¹ 2017 Energy Action Network Annual Report

in-state innovation and job creation, and increase community involvement and investment. The plan prioritizes improvements in energy conservation and efficiency and the development of renewable, local sources of energy.

The *Comprehensive Energy Plan* also aims to reduce total energy consumption per capita by 15% by 2025, and by more than a third33% by 2050; to weatherize 25% of all homes by 2050; and to reduce greenhouse gas emissions from within the state by to 50% of 1990 levels by 2028, and to 75% of those same levels by 2050. The challenges set forth in the Comprehensive Energy Plan are not easily met. Data showing the current trend of total energy consumption is not available. The status of housing weatherization as of 2017 statewide is about 7.6% of the state's housing stock.² Greenhouse gas (GHG) emissions estimates in Vermont continued to rise for calendar year 2015, increasing from 9.45 million metric tons CO2 equivalent (MMTCO2e) in 2014 to 9.99 MMTCO2e in 2015. This increase puts Vermont approximately 16% above the 1990 baseline value of 8.59 MMTCO2e and adds to the difficulty of reaching the statewide goal of 50% below 1990 emissions levels by 2028³. Without greater participation and mobilization at a local level, these goals are unlikely to be achieved.

This plan describes how the Essex Community intends to act at the local level to implement the state energy goals noted <u>outlined</u> above. Meeting these goals will require ambitious action to transform the way the Essex Community uses, stores, and produces energy. Going forward, Vermont expects to electrify the heating and transportation sectors, weatherize buildings, and generate more renewable electricity in state.

The following transformations are needed for the Essex Community as the most likely pathway to meet these goals by 2050, given current technologies:

Site 211,386 to 353,629 MWh of additional renewable energy generation to meet the Essex Community's renewable energy generation targets. <u>Comment from Energy Committee: [Ideally this should also be expressed in a footnote or text box as MWs, as MWs are easier to understand / digest. We should also add a standard statistic so that folks understand what the MWh numbers mean (e.g., the average home in 2012 consumed 10,837 khws a year, or 10.837 MWh, so roughly enough renewable power needs to be generated for between 20,000 and 33,000 homes in the Essex Community].]</u>

- Increase electric vehicles to 89% of light dutypassenger vehicles registered in the Essex Community
- Fuel 96% of heavy-duty vehicles with biodiesel or other renewable carbon free fuel source
- Weatherize 100% of homes and 38% of commercial and industrial establishments

² Energy Action Network Annual Report, 2017

- Heat 60% of homes with electric heat pumps and 14% of homes with wood
- Heat 38% of businesses with electric heat pumps and 11% with wood

Led by its Energy Committee, the Essex Community is striving to match the state's 90 percent goal. The Essex Energy

Committee has taken the position that, "For the Essex Community to achieve the 90 percent renewables level of success for the overall betterment of our community, we must develop and implement plans which aggressively change the way in which we view energy from the standpoint of cost, use and conservation." <u>The Town of Essex</u> <u>Selectboard also adopted the Vermont Climate Pledge Coalition by virtue of a resolution voted on November 2, 2017, recognizing the goal of reducing greenhouse gas emissions by 26 to 28 percent from 2005 levels by 2025 in addition the 90 percent goal. The Village of Essex Trustees have not adopted the Vermont Climate Pledge Coalition.</u>

C) PRIORITY ACTIONS

To meet these goals, the Essex Community has prioritized <u>multiple actions under the</u> <u>following general categories: (i) Land Use Implementation; (ii) Transportation, (iii)</u> <u>Thermal and Electric Energy Conservation and Efficiency; and (iv) Renewable Energy</u> <u>Generation and Storage the following 10 actions.</u> See the implementation chapter for additional information on the responsible entity, cost, and timeframe.

D) ENERGY COMPLIANCE

In 2016, Act 174 established a process for "enhanced energy planning" for municipalities. Enhanced energy planning sets up the framework for municipalities to update their **Municipal plans**-<u>Plans</u> according to a set of energy standards developed by the Vermont Department of Public Service. If a **Municipal plan**-<u>Plan</u> meets-these standards, the **Municipal Plans**-<u>isare</u> given a determination of energy compliance from the regional planning commission. The detailed standards for <u>Mmunicipal</u> <u>Pplans</u> are available <u>here</u>.

A determination of energy compliance means that the PUC will give the plan <u>Municipal Plan</u> substantial deference. This means that a land conservation measure or specific policy) shall be applied by the PUC in accordance with determining whether a jurisdictional an energy siting project meets the orderly development criterion in the Section 248 process, unless there is a clear and convincing demonstration that other factors affecting the general good of the State outweigh the application of the measure or policy. This is a higher standard of review than a municipal plan's policies the Municipal Plan would otherwise receive in the section 248 siting process.

ACT 174 AND SUBSTANTIAL DEFERENCE

In 2016, Act 174 established a process for "enhanced energy planning," which encourages municipalities to write plans that are "energy compliant." This plan meets the standards for energy planning established by Act 174 and outlined in 24 V.S.A. §4352. Therefore, the policies of this plan will receive substantial deference in §248 proceedings. The Public Utility Commission shall apply the land conservation measures or specific policies in accordance with their terms unless there is a clear and convincing demonstration that other factors affecting the general good of the State outweigh the application of the measure or policy. This is a higher standard of review than "due consideration," which the municipal plan's policies would otherwise receive.

<u>At present, Each jurisdiction of the Essex Community municipalities</u> will seek their own affirmative determination from CCRPC to amend or supplement an existing **Municipal Plan**, after this plan is included or incorporated by reference in each jurisdiction's **municipal** plan. This is being done with the understanding that the two plans may eventually be combined for the Essex Community in the future.

E) SITING

The Essex Community can have input over the siting of renewable generation <u>facilities</u> in a few ways through the policies contained in this plan. The community can define preferred sites for <u>net-metering</u> facilities <u>up to 500 kW</u> and by including policies to identify the scale and type of renewable energy generation facilities to occur in specific areas with<u>in</u> the community. Also, the <u>Essex Community community</u> can restrict renewable generation facilities where appropriate.define constraints where restrictions on development, including renewable energy, should be placed.

<u>Vermont's Net Metering Rules</u> (Rule 5.100, effective 7/1/2017) defines preferred sites for renewable energy development (any renewable technology besides hydroelectric). Compared to non-preferred sites, net metering on preferred sites can be larger (up to 500 kW instead of 150 kW) and such projects receive financial benefits in the net metering rates. See the latest Vermont Public Utility Commission Rule Pertaining to Construction and Operation of Net-Metering Systems for details on the financial and scale benefits of preferred sites. Systems up to 15kW and rooftop solar systems up to 500kW go through a registration process rather than the full Public Utilities Commission process. However, all other projects do not have an expedited review process and must meet the same requirements as any other system. Preferred sites as defined under the PUC rule include:

- On a pre-existing structure
- Parking lot canopies over permitted paved areas
- Previously developed land
- Brownfields
- Landfills
- Gravel pits
- Superfund sites
- On the same parcel or directly adjacent parcel as a customer taking 50% or more of the output
- Municipal-designated sites

<u>The Essex Community strongly encourages the siting of net-metered systems on parking lots.</u> <u>Municipal designated Municipally</u> <u>designated</u> preferred sites can be identified in a duly adopted municipal plan or through a joint letter of support by the Town and/or Village planning commissions, Town and Village legislative bodies and regional planning commission. <u>Project</u> <u>developers are encouraged to reach out the Energy Committee, the Planning Commission(s), and the Essex Community staff</u> to discuss projects in advance of submitting a petition.

I) CONSTRAINTS

Some areas are not appropriate for any type of development, including <u>types of</u> renewable energy generation facilities <u>existing as of the date of this plan</u>. The State of Vermont has defined certain resources as known and possible constraints, which are protected by the ECOS Regional Plan and state agency review during the Public Utility Commission review process. The Essex Community have added additional constraints based on local policy. In determining whether known or possible constraints are present, on-site field verification should be conducted.

Known constraints are areas in which development, including renewable energy generation, is not appropriate. <u>See Map 2</u> for the location of known constraints within the community. Known constraints are:

- State
 - FEMA-<u>Floodways</u>Designated Floodways (State)
 - DEC River Corridors
 - National Wilderness Areas
 - o State-significant Natural Communities
 - o Rare, Threatened, and Endangered Species
 - Vernal Pools (confirmed and unconfirmed)
 - Class 1 and 2 wetlands (VSWI and advisory layers)
- Local
 - Slopes of 20% and steeper
 - o <u>Recreation/</u>Conservation areas within the Resource Preservation-Industrial District

Possible constraints are areas in which the effects of development, including <u>current types of</u> renewable energy generation <u>facilities</u>, may need to be mitigated. <u>See Map 3 for the location of possible constraints in the community</u>. Possible constraints are:

- State
 - Agricultural Soils (While the State will review agricultural soils, it is not the intent of the Village of Essex
 Junction to protect primary agricultural soils from development considering agricultural operations (outside of
 community gardens) are not feasible on small parcels isolated from more intact open agricultural areas.
 Further, mitigation of these soils through state development approval processes does not seem appropriate in
 such an urban environment). and
 - o Hydric Soils
 - Act 250 Agricultural Soil Mitigation Areas
 - FEMA Special Flood Hazard Areas
 - Vermont Conservation Design Highest Priority Forest Blocks (Forest Blocks Connectivity; Forest Blocks Interior; and Forest Blocks – Physical Land Division)Landscape Scale Components. These include highest priority interior forest blocks, surface water and riparian areas and connectivity blocks.
 - Highest Priority Wildlife Crossings

- Protected Lands (State fee lands and private conservation lands)
- Deer Wintering Areas
- Local
 - Scenic Resource Protection Overlay District (including portions of Bixby Hill Road, Browns River Road, Chapin Road, Colonel Page Road, Jericho Road/VT Route 15, Naylor Road, North Williston Road, Old Stage Road, Pettingill Road, River Road/VT Route 117, Towers Road, Upper Main Street/VT Route 15, Weed Road, and Woodside Drive)
 - o Industrial designated areas of the Resource Preservation-Industrial District (see siting policy 8)
 - o Slopes 15% to 20%
 - Vermont Conservation Design Priority Landscape Scale Components. These include priority forest blocks, connectivity blocks, surface water and riparian areas, and physical landscapes). Priority Interior Forest Blocks, Connectivity Blocks, and Physical Landscapes
 - Forest blocks are areas of contiguous forest and other natural communities and habitats, such as wetlands, ponds, and cliffs that are unfragmented by roads, development, or agriculture (Sorenson and Osborne 2014).
 - Connectivity Blocks are the network of forest blocks that together provide terrestrial connectivity at the regional scale.
 - Physical landscapes (often referred to as enduring features) are the parts of the landscape that resist change. They are the hills and valleys, the underlying bedrock, and the deposits left behind by glaciers.
 - Surface Waters and Riparian Areas
 - o Designated Village Center Historic District in the village, Town Center and Design Control Districts in the town

II) SITING POLICES

The policies in this section are the land conservation measures to be applied in the Section 248 decision making process with respect to the PUC's review of a petition for an <u>electric renewable</u> generation facility. The Essex Community will use the following siting policies to determine support for <u>designating_identifying</u> a <u>municipalmunicipally designated</u>-preferred site and in the review of section 248 applications.

- The Essex Community strongly encourages development of renewable energy generation facilities on rooftops, parking lots, <u>on parcels or directly adjacent parcels to customer that has been allocated more than</u> <u>fifty percent of the net-metered system's electrical output</u>, previously-developed sites, brownfields, landfills, and former mineral resource extraction areas. In the <u>state-</u> designated Village Center in the Village of Essex Junction, the Essex Town Center, and the Historic Preservation and Business Design Control Districts design control standards must be applied to integrate development into the built environment<u>to the extent</u> <u>feasible</u>. (See Appendix A for these standards).
- Locate ground-mounted solar and wind turbines outside of the state designated Village Center in the Village of Essex Junction, and the Town's Town Center and the Business and Historic Preservation Design Control Districts.

- 3. Development of renewable energy generation facilities shall not take place in areas with known constraints and shall first avoid explore alternatives to and then mitigate adverse impacts in areas with possible constraints, as identified in section (i). In determining whether known or possible constraints are present, on-site field verification should be conducted.
- 4. Large-scale renewable energy generation facilities (capacity greater than 500kW) shall be located only within industrial zones, including the industrial zoned portion of the Resource Preservation District, in the Town of Essex. From Energy Committee:Exceptions must occur through municipal designation in advance of circulating an advance notice.
- 5. Locate energy generation proximate to existing distribution and transmission infrastructure with adequate capacity and near areas with high electric load (See <u>Green Mountain Power's Solar Map</u>) to reduce the need for new distribution and transmission extensions.
- 6. Avert or minimize the adverse impacts of development (including renewable energy development and associated transmission and distribution infrastructure) on identified scenic resources, viewsheds and roadscape corridors in the Town of Essex Scenic Resource protection overlay district (See Map X3) through appropriate site planning and design practices. See the Views to the Mountain: Scenic Protection Manual Appendix A for appropriate planning guidance on siting or site development design standards. (Town of Essex Zoning 2.20)
- 6-7. Apply the Design Control Best Practices (see Appendix A) when locating roof-mounted photovoltaic net metering systems in the Village Center, Town Center, and the town's Historic Preservation and Business Design Control Districts

7.8. Within the Resource Preservation Industrial -District – Industrial, the following policies apply:

- a 200-foot vegetative buffer shall be maintained along adjacent residential areas and streets, including VT Route 15, Sand Hill Road and Saxon Hill Road and where development abuts a residential property not located in a residential district.
- A 100-foot vegetative buffer shall be maintained along Allen Martin Drive. Parking areas, components of stormwater management systems may not be located within the 100- or 200-foot buffer in this district.
- Underground utility easement crossings are permitted only within the 200 ft. and 100 ft. buffer.
 Overhead uUtility line crossingseasements are exempted permitted if ledge, underground water or other conditions make underground installation infeasible. Areas cleared for utility crossings shall be re-vegetated. (Town of Essex Zoning 2.14)
- 8.9. Development (including renewable energy generation <u>facilities</u> and associated transmission and distribution infrastructure) is discouraged on slopes of 15 percent <u>to 20%</u> due to the likelihood of erosion and stormwater runoff problems. Development shall be prohibited on slopes of 20 percent and steeper due to the likelihood of environmental damage. (Town of Essex Zoning 5.6.b.2)

- 9.10. Development (including renewable energy generation and associated transmission and distribution infrastructure) will not destroy or significantly imperil wildlife habitat (identified on Map 3 as highest priority and priority landscape scale components), or all reasonable means of minimizing the destruction or imperilment of such habitat or species will be utilized. (Town of Essex Zoning Pg. 103 (m))
- **10.11**. Where feasible, pair renewable energy generation with electrical energy storage to ensure energy is utilized to the fullest potential, to increase resiliency/reliability of electricity during outages and decrease fossil fuel usage during peak periods. Renewable energy generation projects that can accommodate energy storage are strongly encouraged.

F) IMPLEMENTATION

I) LAND USE AND DEVELOPMENT POLICIES

The relationship between transportation, land use and energy consumption is extremely important and is an area in which the community can have a large impact through development regulations and infrastructure. According to the Vermont Total Energy Study, "more than one third of the state's energy consumption, and nearly half of its greenhouse gas emissions, are tied to the transportation sector." Therefore, a reduction in vehicle miles traveled by passenger vehicles can have a big impact on energy consumption.

In recent years communities are realizing the important connection between transportation and land use, which impacts energy use. Certain land use patterns can reduce dependency on the automobile by providing greater transportation options through compact mixed-use developments where people can choose to walk, bike, use public transportation or drive an automobile.

For new construction and building renovations, the State of Vermont has an energy building code, the VT Residential and Commercial Building Energy Standard. Compliance with the energy code is necessary to ensure that new development and alterations to existing buildings are using all types of energy efficiently. To meet the code, the zoning administrator is responsible for providing the energy code to land use permit applicants and must see a completed energy certificate that certifies that the applicant has complied with the code before issuing a certificate of occupancy. Even though a certificate of occupancy may not be needed for all types of buildings, all buildings must comply with the State energy code. Additionally, the Community should consider incorporating language into zoning ordinances requiring new homes and commercial buildings to be built to higher levels of efficiency.

To improve the thermal efficiency of existing commercial and residential buildings, a municipality could implement a time of sale energy retrofit ordinance for rental housing. Time of sale retrofits target older buildings, particularly multi-family housing, that aren't being reached by voluntary incentive programs. Building energy retrofits offer multiple benefits that include saving money on utility bills, improved safety and maintenance, and comfort. Additionally, the money saved from doing energy improvements gets recirculated into the community instead of being exported out of the region. As an example, the City of Burlington has a time of sale energy retrofit ordinance.

Goal: The Essex community is committed to development patterns and building energy use that result in the efficient use of energy.

<u>General Policy</u>: The Town Center in the Town is a focus of concentrated growth and community life intended to encourage energy efficient development and travel. (See the Land Use and Development section of the Essex Town Plan for more detail). Higher density infill and redevelopment is supported in the core areas of the Village to reduce demand on energy. (See the Land Use section of the Essex Junction Comp. Plan for more detail) (Essex Junction Comp. Plan 2014 pg. 15)

<u>Actions</u>

- Consider-Work towards adopting the including the Vermont Building Energy Stretch Code for all to cover all development in the Zoning Regulations for the Town and in the Village of Essex Junction Land Development Code. The first step for adoption would commence with the ETC Next Plan for Essex Center. What would be a necessary first step for the Village?
- 2. <u>Consider implementing a time of sale policy to ensure existing buildings, especially older rental housing,</u> is in compliance with the State of Vermont Building Energy Code.
- 3. Review the zoning regulations and associated parking standards and sign regulations to encourage installation of electric vehicle charging stations.
- 4. Consider adopting Adopt a municipal screening requirement for solar generation facilities in accordance with 30 V.S.A. §248(b)(I)(B). The first step for adoption would commence with the ETC Next Plan for Essex Center. What would be a necessary first step for the Village?
- <u>5. Consider reviewing Review</u> the process for LEED density bonuses to increase utilization, in the Town, and in particular with Essex Center as part of the ETC Next Plan. What would be a necessary first step for the Village?

"Stretch code" means a building energy code that achieves greater energy savings than the base code. All development subject to Act 250 must follow the energy stretch code. Efficiency Vermont offers an incentive-based program to improve insulation/air_sealing and heating systems to support energy projects.

- 5.6.-Evaluate a process for incentivizing the creation of energy efficient and net-zero-buildings in the Essex Community.
- 6.7. Explore the idea of an energy fee on new development that would fund public improvements to renewable energy infrastructure, such as rooftop solar and electric vehicle charging stations, with waivers for development that meets energy goals, such as installing electric vehicle charging infrastructure and providing ride-sharing options.
- <u>Continue to require energy efficient street lamps-lighting forin</u> new developments and when replacing existing lamps (Essex Junction Town Plan goal 7.1)

<u>9.</u> Refer to the land use sections of both the 2019 Village of Essex Junction Comprehensive Plan and the 2016 Essex Town Plan for more information related to land use in the Community.

<u>10.</u> 7.11.

II) TRANSPORTATION

The Community has a relatively unique opportunity within the county to support greater transportation choice and reduce automobile dependency since it is a relatively compact community with an extensive sidewalk network, especially in the Village, where local services are within walking distance to residences. The Community is also served by public transportation and rail. Residents have more transportation choices than many neighboring communities that have a more suburban/rural land use pattern. Further support of higher density infill and redevelopment in core areas of the Village may reduce demand on energy.

Goal: The community should be served by varied modes of transportation with automobile use balanced by increased availability of public transit, sidewalks, and multi-use trails to reduce transportation energy demand.

General Policy: Transportation systems shall be integrated with land use policy in such a way that improvements are compatible with the overarching settlement pattern of compact settlement surrounded by a productive rural countryside.

Actions

- 1. Design and construct pedestrian/bike paths on VT Route 2A, Pinecrest Drive, and Towers Road.
- 2. Construct a new multi-use path from Susie Wilson Road to the City of Winooski.
- 3. Reduce single-occupancy vehicle trips by establishing strategic park-and-ride locations, and by partnering with ride-sharing, car-sharing, and public transit organizations.
- 4. Partner with <u>Drive Electric Vermont</u>, nonprofit organizations, vehicle dealers, and/or state agencies to organize high-visibility events where people can see and test drive EVs, such as energy fairs and summer festivals. <u>Particular attention should be made to electric pickup trucks and motorcycles</u>, <u>since these represent nearly ½ the existing non- electric vehicle stock in the community</u>. Events should also leverage local newspaper and public access coverage to showcase residents and organizations that are helping to propel the transition to EVs.
- Promote the <u>Drive Electric Vermont</u> webpage, which connects users to financial incentives, dealers, and recharging stations for EVs. Promote the <u>Go Vermont</u> webpage, which provides ride share, vanpool, public transit, and park and-ride options.
- 6. Support employer programs to encourage transit use, telecommuting, carpooling, vanpooling, walking, and biking for employees' commute trips. Encourage employers to offer such programs and provide information on tax benefits that may be available for doing so.
- 7. Assess current access to public and workplace charging (to the extent known) and identify strategic locations in busy areas (large employers or areas of high visitation in the Village and Town Centers) where charging stations should be added or expanded.

- 8. Provide charging stations at prominent publicly_-owned locations such as municipal or school parking lots, as well as parking areas near public transportation and park n rides. Municipalities may develop their own charging stations, or work with private companies.
- 9. Lead by example by replacing the Town's vehicle fleet with electric or biodiesel fuel vehicles as fossil fuelburning vehicles reach the end of their useful life. are retired.
- 10. Assess the number of park-and-ride spaces and explore opportunities to expand the number of spaces and provide greater connectivity between public transit and park-and-ride locations.
- 11. Work with the school district to maximize ridership for public school busses and minimize use of private vehicles for student transport. Explore working with a bus company who is converting its bus fleet to electric.
- 12. Present <u>annually</u> an overview of public transit available in the town and the village including information about Green Mountain Transit and the major routes they offer.
- 13. Continue to work with Local Motion to make Essex town and village safe and welcoming for bicycling.
- <u>14.</u> Continue to identify issues and opportunities for walk-bike improvements and connections.
- 14.15. Refer to the transportation sections of both the 2019 Village of Essex Junction Comprehensive Plan and the 2016 Essex Town Plan for more information related to transportation in the community.

III) THERMAL AND ELECTRIC ENERGY CONSERVATION AND EFFICIENCY

Building weatherization is the most cost-effective way of modifying a building to reduce electricity and heating fuel consumption, as well as greenhouse gas (ghg) emissions. Weatherization includes air sealing, insulation, and upgrading heating system and can dramatically reduce a home's heating bills. However, the initial upfront capital to make weatherization improvements on a home can be difficult for some households and businesses. Various organizations like Efficiency Vermont and financial institutions provide incentives and low financing to make thermal and electric efficiency retrofits possible. A critical step to ensuring thermal and electric efficiency in all buildings is implemented is educating residents and businesses about the programs and technologies available. The actions in this section provide a plan for how the community can work with energy vendors and the public to raise awareness about these issues.

Goal: Essex Community's energy goals and targets shall be met primarily through energy conservation, efficiency, and fuel switching while transitioning away from fossil fuels.

General Policy: The Essex Community shall support regulatory and non-regulatory initiatives that result in decreased greenhouse gas emissions, reduced energy consumption, and increased renewable energy generation.

<u>Actions</u>

 Fund an Energy Coordinator position to develop energy implementation plans, coordinate efforts for both the town and the village and encourage residential and commercial energy conservation. <u>As an</u> <u>initial step, make this goal a priority for the new Building Manager.</u>

- Continue to explore energy efficiency and renewable energy options for all Town and village-owned and Town/Village-sponsored facilities, from buildings to street lighting. Findings and recommendations should be based on an audit of all Town/Village-owned and Town/Village-sponsored facilities and a subsequent cost-benefit analysis for upgrading or replacing those facilities
- 3. Host education programs and collaborate with Efficiency Vermont, utilities, and energy vendors to encourage energy efficiency in existing residential and commercial buildings and to educate residents and businesses about heating pumps, advanced wood heating, geothermal heating, renewable natural gas, and other renewable technologies. Provide residents with information on heating assistance programs on an annual basis to make those in need aware of the programs.
- 4. Promote wood stove change-out programs that take older non-EPA certified stoves out of service and replace them with more efficient and lower emitting cord and pellet stoves.
- 5. Facilitate a workshop and/or conduct building walk-throughs for owners of rental housing to encourage implementation of energy efficiency measures.
- <u>6.</u><u>Monitor Through the Building Manager, monitor</u> energy used by town and village buildings annually to describe progress towards energy goals, working closely with the Energy Committee.
- 6-7. Work towards a plan to replace existing municipally owned-streetlamps with solar-generating lamps, provided that these can be harmonized to the extent feasible with design constraints.

ii)IV) RENEWABLE ENERGY

Goal: Generate 183,587 -325,830 MWh of new renewable energy by 2050

General Policy: The Essex Community shall support regulatory and non-regulatory initiatives that result in decreased greenhouse gas emissions, reduced energy consumption, and increased renewable energy generation.

Actions

- 1. Identify and map specific preferred sites for renewable energy generation to send a message to potential developers that these are the locations where the town and village would like to see renewable energy generation development.
- 2. Promote community solar net metering.
- 3. Encourage and support renewable energy projects consistent with the siting policies of this plan through letters of support to the Public Utilities Commission.
- 4. Explore possible municipally-owned sites for renewable energy generation, such as the Town landfill, rooftop solar on municipal buildings, and parking lot canopies on public lots.
- 5. <u>Study the capabilities of existing buildings to support roof-mouthed solar PV systems in zoning districts</u> where it is deemed appropriate for a better estimate of this potential.

G) EXISTING + FUTURE ESTIMATES OF ENERGY CONSUMPTION

The data included in this section show one path the Essex Community could take to meet State of Vermont's energy goals. The targets are intended to be a demonstration of one possible scenario to reach 90% renewable by 2050 and are not intended to prescribe a single future path. To meet the goals, the Essex Community must plan for a major shift away from fossil fuels in the transportation and heating sectors to renewable sources of energy, as well as efficiency in transportation, heating and electricity, and an increase in renewable energy generators sited in the Essex Community. However, the actions or technology changes that the Essex Community will take will very likely change between now and 2050, as new and improved technologies become available.

The analysis in this section estimates current energy use and provides targets for future energy use across all sectors (transportation, heating, and electricity). The estimates also include renewable energy generation targets. The Essex Community's targets represent the amount of renewable energy generation that the community should aspire to achieving to advance the amount of local renewable energy generation. Please note that these data are a starting point for considering a renewable energy future. This information should provide the framework for a discussion about changes that will need to occur within the Essex Community to ensure that State energy goals are met.

The data in this section are intended to provide an overview of current energy use and a sense of the trajectories and pace of change needed to meet the State's energy goals. Targets for each sector are also provided to demonstrate milestones along the way toward meeting 90% of total energy needs with renewable energy. Targets for future energy use are drawn from the Long-Range Energy Alternatives Planning (LEAP) analysis for Chittenden County, completed by the Vermont Energy Investment Corporation (VEIC). The LEAP model is an accounting framework that shows one people on the County of the mention of the municipalities to meet the state energy and a sense of the 2018.

that shows one possible path for Chittenden County and its municipalities to meet the state energy goals. See the <u>2018</u> <u>Chittenden County ECOS Plan Supplement 6</u> for information about the methodology.

To achieve these targets a concerted effort in the Essex Community is needed, including residents, businesses, community groups, and government, to conserve energy and transition to renewable sources. The Energy Committee has recommended multiple projects in each area. Completing the projects will lead to energy savings and an improved quality of life for all residents of the Essex Community through financial savings, improved air quality, and reduced greenhouse gas emissions.

I) TOTAL ENERGY USE PER CAPITA

The LEAP model indicates that total electricity use will continue to grow over the next 30 years, even as energy savings increase. This is partly due to overall population increase, but also due to fuel switching from fossil fuels to renewably-sourced electricity, including uses within the transportation and heating sectors. As shown in the table below, total energy use increases but total energy use per capita will decrease because of transformations in the heating and transportation sectors needed to reach the state's energy goals. Although the state goal is to reduce per capita energy by 1/3, modeling was unable

to demonstrate this reduction. This is not to say this goal is not achievable. Rather, it is more of a function of a model limitation and the nature of the CEP goals being applied statewide.

Table 1 Estimated Future Total Energy Use per Capita (excluding industrial electricity use), 2015-2050

	2015	2025	2035	2050
Total energy use (MMBtu)	4,136,978	4,240,447	4,240,447	4,669,525
Population	20,946	22,137	22,895	24,020
Total energy use per capita (MMBtu)	198	192	192	194
Reduction in total energy use per capita since 2015	N/A	-3%	-3%	-2%
Source: CCRPC LEAP model *, CCRPC Demographic Forecast (2017)				

II) HEATING

The building inventory in Essex Community includes government buildings, residences, and commercial structures. Municipalowned structures range from the new, energy efficient Essex Police Station-Town Municipal Building to historic, inefficient buildings such as Memorial Hall. With a goal of saving tax dollars by improving energy efficiency of Municipal-owned structures, the Essex Energy Committee has conducted an overall energy assessment and is developing a retrofit plan for all municipally-owned properties. Examples of these include the Village Wastewater Treatment Facility's combined heat and electric power system, which uses methane captured from anaerobic digestion to feed the water treatment process and provide service to the facility's buildings. The Town offices at 81 Main Street were renovated in 2016 with a modern HVAC system as well as motion-sensitive lighting, which have reduced heating and electricity use.

Improvements to other municipal buildings, such as Lincoln and Memorial Halls, face financial, design, and permitting challenges that will require more resources than other improvements due to their age. However, these investments will save energy and money in the long run and showcase energy efficiency renovations for historic buildings.

According to the American Community Survey, in 2016 about 86% percent of homes in the Essex Community use fossil fuels for heating (see Table 2); this does not account for the fossil fuels in the electricity supply mix for homes heating with electricity. The remaining portion of homes heat with renewable sources of either electricity or wood. It is difficult to know the type of electrical equipment used in homes heated with electricity. Homes heated with electricity could be using electric resistance heat or cold climate heat pumps. Historically, electric heating (through electric resistance) has been expensive and inefficient, but new technology such as heat pumps (which heat and cool air using a refrigerant process) and weatherization of homes will make it viable from both a financial and energy planning perspective. The efficiency of wood heating has also improved with the advent of wood pellets and high-efficiency stoves. Further improvements in home heating, such as combined air and water heating with heat storage systems, will also benefit new construction.

Residential energy costs are often overlooked due to the current low cost of natural gas and the stable cost of electricity. Residential incentives, improvements in zoning regulations, and energy education should be at the forefront of residential energy planning in the Essex Community. Through regulations and incentives, the Essex Community should also encourage commercial property owners to invest in energy conservation measures, rather than letting heating, cooling, and lighting costs fall to tenants. The state has <u>Residential Building Energy Standards</u> and <u>Commercial Building Energy Standards</u> that establish a minimum level of energy efficiency in new and renovated buildings. The community should investigate incentives to encourage builders to exceed the basic energy standards by leveraging additional funding for energy efficiency so that housing affordability is not reduced by passing those additional costs to renters or homeowners.

The costs and long-term savings of heating efficiency improvements and switching from equipment dependent on fossil fuels to those using renewable energy will largely be borne by building owners. Efficiency Vermont provides technical assistance, rebates, and referrals to ENERGY STAR[®]-certified contractors and low-interest energy efficiency loans for homeowners, landlords, and business owners. The Essex Energy Committee also conducts outreach and collects information for the community on such improvements.

Туре	Estimate (# of homes)	Percentage	Margin of Error
Total:	8,453	100%	+/-252
Utility gas	5,435	64%	+/-375
Bottled, tank, or LP gas	437	5%	+/-171
Electricity	845	10%	+/-246
Fuel oil, kerosene, etc.	1,408	17%	+/-253
Coal or coke	0	0%	+/-16
Wood	247	3%	+/-87
Solar energy	0	0%	+/-16
Other fuel	66	1%	+/-47

Table 2 Home Heating Fuel Type

No fuel used 15	0%	+/-24	

Source: 2012-2016 American Community Survey 5-Year Estimates

Weatherizing buildings (sealing air leaks and improving insulation), using more efficient heating and cooling systems such as heat pumps, and installing smart thermostat systems to avoid peaks and troughs in heat output are all important steps building owners should take to help reduce heating energy use by 30.8% between now and 2050 (see Table_3 and Table_4-XX).
 As seen in Figure 1, natural consumption has declined in for both residential and commercial/industrial users. As seen in table xxAdditionally, there has been a steady trend of residential projects installing energy efficiency measures which include improvements to the thermal shell, installed efficient appliances and heating equipment (see Figure 2).-Keep in mind that data on building weatherization is difficult to track and the data below is not a measure of the homes weatherized to date.

Figure 1 Natural Gas Consumption (2015-2017) Figure 2 Residential Energy Retrofits (2015-2017)





Table 3 Essex Community Future Estimated Residential Thermal Energy Use (2025-2050)

	2025	2035	2050
Total residential thermal energy use (MMBtu)	743,710	630,580	436,586
Percent of residences weatherized	14%	36%	100%
Residential energy saved by weatherization (MMBtu)	1,262	3,448	10,793
Residences using heat pumps (%)	18%	37%	60%
Residential thermal energy use from heat pumps (MMBtu)	48,202	99,170	145,397
Percent of residences using wood heating	14%	14%	14%

Residential thermal energy use from wood heating (MMBtu)	136,573	136,705	120,110		
Source: CCRPC LEAP Model Vermont Department of Public Service					

Table 4 Essex Community Future Estimated Commercial Thermal Energy Use (2025-2050)

	2025	2035	2050
Total commercial / industrial thermal energy use (MMBtu)	393,515	374,823	331,537
Percent of commercial / industrial establishments weatherized	19%	22%	38%
Commercial / industrial energy saved by weatherization (MMBtu)	21,154	29,330	70,685
Commercial / industrial establishments using heat pumps (%)	21%	34%	38%
Commercial / industrial thermal energy use from heat pumps (MMBtu)	31,909	63,078	94,247
Commercial / industrial establishments using wood heating (%)	9%	10%	11%
Commercial / industrial t hermal energy use from wood heating (MMBtu)	47,615	65,583	96,017

Source: CCRPC LEAP Model, Vermont Department of Public Service , Vermont Department of Labor

III) ELECTRICITY

Total electrical energy use within the Essex Community has been increasing since 2014-2015 though average residential usage is declining. This is primarily due to energy efficiency appliances and smart technologies; the increase in total energy, on the other hand, is primarily due to the positive net growth in Essex's commercial sector. Additionally, even though consumption is increasing, utilities are measuring savings from estimated reductions in electricity realized by installed efficiency measures. The Essex Community has saved 7,5307,643 MWh of electricity from 2015-2017 between 20-from cCommercial and industrial users. Though, the commercial and industrial sector accounts for which accounted for 93% of electricity use in the community. most of this (816,508 MWh, 93.3%), but a significant portion went to residential users (54,472 MWh, 6.7%). Residential users make up 7% of electricity use in the community. Like the commercial/industrial sector, residential users saved nearly 50% of the electricity saved between 2015-2017. The LEAP model (see Table 7) has projected estimated future electricity demands and intermediate targets for electricity savings and renewable generation in line with the Vermont CEP to demonstrate the

Sector	2015	2016	2017
Commercial & Industrial (MWh)	<u>673,789</u>	<u>762,174</u>	<mark>?</mark>
Residential <u>(MWh)</u>	<u>55,391</u>	<u>54,465</u>	<u>52,885</u>
Total <u>(MWh)</u>	<u>729,180</u>	<u>816,640</u>	<u>?</u>
Count of Residential Premises	<u>8,361</u>	<u>8,524</u>	<u>?</u>
Average Residential Usage	<u>6,625</u>	<u>6,390</u>	<u>?</u>

Table 5 Electricity Consumption (2015-2017)

Table 6 Electricity Consumption (2015-2017)

	2015	2016	2017	Total
Total Electric Savings (KWhMWh)	<u>4,395</u>	<u>4,456</u>	<u>5,766</u>	<u>14,617</u>
Residential	<u>2,250</u>	<u>2,213</u>	<u>2,511</u>	<u>6,973</u>
Commercial & Industrial	<u>2,145</u>	<u>2,243</u>	<u>3,255</u>	<u>7,644</u>

Regardless of ultimate use, the XX% increase in the transformation to renewable sources of electricity demand will likely require new approaches to load management for electric utilities. Emerging electricity storage facilities technologies, such as batteries, fuel cells, pumped hydroelectric, and compressed air systems store excess power generated by intermittent renewable sources; these will become more important as the technology develops and the proportion of generation from renewable sources increases. The community should work with electric utility companies to support these infrastructure needs.

Table 7 Estimate Future Electricity Usage (2025-2050)

	2025	2035	2050
Total electrical energy use (MWh)	859,118	1,098,896	1,436,730

Total electrical energy savings (MWh)	14,092	28,447	53,207
Percent of Residences that will increase their electric efficiency	<u>30%</u>	<u>58%</u>	<u>98%</u>
Percent of Commercial and Industrial Establishments that will increase their electric efficiency	<u>30%</u>	<u>58%</u>	<u>98%</u>
			·

Source: CCRPC LEAP Model, Vermont Department of Public Service

Within the Essex Community there are currently 432 sites that generate 27,799MWh of electricity from renewable sources, with a total capacity of 12 megawatts (MW). Green Mountain Power's Essex #19 hydroelectric dam on the Winooski River at VT-2A accounts for 18,300 MWh, or 66% of this total. The energy generated from the hydro dam is split between the Essex Community and the town of Williston because the jurisdictional boundaries split the centerline line of the Winooski River. The next largest producer is the wastewater treatment facility's combined heat and power system, which provides 760 MWh of electricity to the facility (in addition to heat). The remaining 8 MW/8,739 MWh come from 430 small net-metered photovoltaic (PV) solar_roof-mounted or ground-mounted photovoltaic ((PV) solar_systems scattered throughout the community. By securing a power purchase agreements with Green Lantern Solar, LLC, which supplies ___% of municipal buildings' electricity needs from a 500 kW PV facility on River Road, the Essex Community has demonstrated leadership in deployment of renewable energy resources.

These sources supply approximately $\frac{5.43.4}{5.43.4}$ % of the current (2017) electric energy used within the community. To reach minimum targets, renewable electricity generation must double by 2035, and nearly increase by 50% by 2050.

	Sites	Power (MW)	Energy (MWh)
Solar	430	8	8,739
Hydro	1	4	18,300
WWTP	1		760
Total	432	12	27,799

Table 8 Existing Renewable Energy Generation

Source: Community Energy Dashboard, 10/23/2018

Map 4-<u>and Map 5</u> show the areas in the community where conditions are appropriate for solar and wind energy generation, such as slope, aspect, elevation, and modeled wind speed. These are classified into prime areas (appropriate conditions and no known or possible development constraints) and base areas (appropriate conditions, but with possible constraints to avoid or mitigate). Table 9_shows the generation potential (capacity or power in MW, total annual energy output in MWh) based on these prime and base resource areas.

Table 9 Potential renewable energy generation by source

Power (MW) Energy (MWh)

Rooftop Solar	15	18,262
Ground-Mounted Solar – Prime	110	135,323
Ground-Mounted Solar – Base	129	157,707
Wind – Prime	5	15,278
Wind – Base	132	405,570

Source: CCRPC, Vermont Department of Public Service

Electricity generation potential from woody biomass is difficult to model, but woody biomass resource areas are shown in Map XX.Figure 3. These are areas are generally privately-owned forest lands subject to forest management plans, and

demand for saw timber and other forest products will compete with firewood, wood chips, and wood pellets. Furthermore, electric generation efficiency from woody biomass is low—around 25% at most—compared to other sources (2016 CEP, p. 339). Woody biomass would be better used for heating or combined heat and power.

Figure 3 Woody Biomass





Hydroelectric generation is unlikely to increase significantly in the community for a number ofseveral reasons. There are few additional sites for large facilities, and smaller facilities have limited generation potential. Furthermore, site design and permitting are extremely challenging due to the significant impacts on stream geomorphology and aquatic habitats. That said, there are several potential sites for micro-hydro in Essex and Essex Junction, shown in Figure 4. <u>The</u> <u>Energy Committee wholeheartedly supports</u> development of micro-hydro and will seek to work

with stakeholders to investigate the feasibility.

Supplying the community's electricity needs primarily through local PV solar systems and wind turbines will require a significant portion of land area, as shown in Table 12 and Table 13. According to CCRPC's mapping analysis, there is enough suitable land for development of renewable energy generation to meet the community's targets. The graphicFigure 3, below indicates that it that there is about -would take 13% of the community's land area capable of accommodating solar energy generation facilities to to generate enough electricity to meet the low target. However, the community only needs about 1,198 acres or 4.75% of the town's land area to meet the low target. Given that the Essex Community cannot meet its low target solely with 883 acres of prime solar. The remaining 325 acres must be developed in areas of base solar. Because the actual development potential of base solar is uncertain, CCRPC's methodology assumes a generation density of 1 MW per 60 acres when calculating land are required to meet the community's overall generation targets. Therefore, once all constraints are accounted for, the actual area occupied by solar development would still be only 1,198 acres in total. Developing this amount of acreage is just one pathway for meeting the target. The are many other technologies (i.e. Hydro, district heating, and biomass) that could be used to offset the need to utilize some of the 1,198 acres. Additionally, the policies on siting renewable energy generation facilities should be reviewed and adjusted as steps are taken towards the goal of 90% renewable energy use by 2050. The community should revisit the concept of a community net metering solar array by conducting an engineering study for the former town dump located near the intersection of VT Route 2A and VT Route 289.

The graphic below indicates take 13% of the community's generate enough electricity target.-However, depending and specific design of generation facilities, these conflict with other suitable the purpose of zoning Though some competition or





may be unavoidable if the community is to meet its energy goals, the siting policies in this plan should guide the siting of renewable energy generation facilities.

Table 10 Land available for Renewable Energy Generation

	Prime Potential	Base Potential	
Solar (acres)	883	7,716	
Solar (% of land area)	9%	64%	
Solar generation density (MWh/acre)	153	20	
Wind (acres)	125	3,307	
Wind (% of land area)	0.6%	15%	
Wind generation density (MWh/acre)	122	123	
Wind generation density (MWh/acre)	122	123	

Source: CCRPC, Vermont Department of Public Service, Vermont Center for Geographic Information

Of the total solar generation potential, 15 MW (18,262 MWh) could be located on existing impervious surfaces, such as rooftops and paved areas. Because these sites are already developed, solar generation may be compatible with other land uses if developed in a way that is in harmony with existing development patterns and existing aesthetic norms especially in the Village Center District and the Town's Historic Preservation and Business Design Control Districts. Preferred sites should be the focus of renewable energy development over undeveloped land, or historic districts. The Essex Energy Committee has partnered with solar developers to promote adoption of rooftop solar in the community by hosting informational events for both residential and commercial building owners. Additionally, large scale facilities greater than 500 kW are only permitted in commercial or industrial zoned areas.

Other preferred sites for any scale of net metering systems renewable energy generation facility include brownfields, landfills, and former mineral resource extraction areas. For instance, the Town strongly supported Green Mountain Power's 4.5-MW photovoltaic array and battery storage facility at River Road on the site of a reclaimed sand and gravel extraction area. Wind turbines may also be located on previously-developed sites, but wind generation efficiency drops exponentially with turbine size, and only small-scale turbines should be sited near developed areas, so the generation potential for these sites would be limited. There are nevertheless good reasons to consider small-scale wind on municipal lands as a means of reducing electrical

costs and setting an example of the small-but-important steps residents and businesses can take to work towards Essex's goals.

Renewable energy generation facilities should be carefully designed to avoid undue adverse impacts to known constraints; if impacts to possible constraints cannot be avoided, they shall be mitigated. Renewable energy installers should be encouraged to develop in tandem with other uses that could occur on a given site to add value in a way that speaks to holistic development patterns rather than a standalone facility. This type of development could also locate renewable energy installations on the same site as high energy users and reduce the need for distribution and transmission line upgrades.

Facilities with a generation capacity greater than 500kW are considered utility-scale and shall be located in designated industrial or commercial zones, where constraints are less numerous, impacts are more easily mitigated, and there is less competition for other land uses than in other areas. <u>Other areas would have to be considered on a case by case basis, with developers encouraged to interact directly with Essex's municipal planners and committees in advance of issuing an advance notice under Section 248.</u>

Within the Town of Essex's Scenic Resource Protection Overlay District, the designated Village Center District, the Town of Essex's Historic Preservation Design Control District, and the Business Design Control District, all renewable energy generation facilities shall follow the siting, design, and screening standards/best practices as other forms of development to avert or minimize undue adverse impact on scenic resources.

In spite of physical and regulatory constraints on renewable energy development, there is sufficient land available to meet the Essex Community's renewable energy generation target (see table ¥). As seen in figure ¥, the community has 2,464 acres or 13% of its land area available for renewable energy generation The policies on siting of renewable energy generation facilities should be reviewed and adjusted as steps are taken towards the goal of 90% renewable energy use by 2050. Additionally, the community should revisit the concept of a community net metering solar array by conducting an engineering study for the former town dump located near the intersection of VT Route 2A and VT Route 28

	Low	High	
Additional Target (Mwh)	183,587	325,830	
Existing (Mwh)	27,799		
Total (Mwh)	211,386	35,629	
Additional Acres Needed to Meet Target	1,198 (5% of Community)	2,125 (8% of Community)	

Table 11 Renewable Energy Generation Target

IV)TRANSPORTATION

As noted in the Transportation section of the Essex Community has-been, and continue to be, a transportation hub. The only (and busiest)-Amtrak station in Chittenden County exists in the village, an active bus terminal, and five state highways are also present. Promoting compact development, providing more options for walking, biking, and public transit, and reducing single-occupancy vehicle trips can reduce energy use in the transportation sector. The park and ride on Landfill Lane provide one option to carpool and reduce single-occupancy vehicle use; the community should explore other strategic locations for park and ride lots.

The Essex Community relies almost exclusively on fossil fuels for its transportation energy. In 2015, there were 15,114 fossilfuel burning light-duty vehicles registered in the community, in addition to heavy-duty vehicles and locomotives. Heavy-duty vehicles will still rely on internal combustion engines due to power demands, but these can transition to renewable biofuels with changes to vehicle design and fueling systems.

The LEAP model indicates that, to reach 2050 targets, total transportation energy use in the community (including light-duty and heavy-duty vehicles) must decrease significantly and steadily. In addition, light-duty vehicles will create a significant demand for electricity by transitioning from fossil fuels, while heavy-duty vehicles will transition to using biodiesel almost exclusively.

	2025	2035	2050
Total light duty transportation energy use (MMBtu)	890,049	563,787	245,721
Electricity used for light duty transportation (MMBtu)	11,869	81,813	172,669
Light duty electric vehicles (% of vehicle fleet)	94%	59%	11%
Biofuel blended* energy used for light duty transportation (MMBtu)	878,180	481,974	73,052
Biofuel blend* light duty vehicles (% of vehicle fleet)	94%	59%	11%
Heavy-duty transportation energy use from biodiesel (% of total)	33%	58%	96%
Heavy-duty transportation energy use from fossil fuels (% of total)	67%	42%	4%

Table 12 Estimated Future Transportation Energy Use, 2025-2050

*This measures biofuels blended with fossil fuels. A common example is gasoline with ethanol mixed in.

Sources: VTRANS, CCRPC/VEIC LEAP model

The technological improvements and decreasing price of hybrid and all-electric vehicles ("EVs") will allow for a steady

transition from fossil fuel to renewable sources for light-duty vehicles; in 2017, there were already 49 light-duty EVs registered in the community The community can become "electric vehicle ready" by requiring that buildings (including residences and places of work) are built and retrofitted with EV charging infrastructure, while also encouraging development of public charging stations. <u>Drive Electric Vermont</u> has information on the use of EVs.

Because of the urgent need to make progress towards these goals, the Essex Community should <u>consider_actively pursue</u> both incentive-based and regulatory strategies to encourage conservation and efficiency, such as a revolving loan fund for energy efficiency upgrades, or an energy fee that funds public energy improvements (such as EV charging stations and rooftop solar grants or loans), with waivers or reduced rates for those who make their own improvements.

V)_GOVERNMENT

As the primary source of regulation and enforcement in the community, as well as a source of guidance, the Town and Village governments can champion energy reform and efficiency.

The community needs to prepare for energy-related issues beyond its control. As the community and state take steps to improve efficiency, reduce consumption, and incorporate more renewable energy into the mix, large-scale renewable energy sites such as solar farms may wish to locate in the Essex Community. Though the community could take pride in locally-produced, renewable energy, other Vermont towns can attest to the controversy that can arise when wind turbines are placed atop ridgelines or solar arrays fill previously_-undeveloped fields.

The <u>Vermont Public Utilities Commission(PUC)</u>, rather than the community, issue permits for electric transmission and electric generation facilities. As a result, energy projects <u>are not subject to direct municipal land use regulation, though the changes</u> made by Act 174 of 2016 provide new means of local control through solar setbacks, site designation, and this plan.bypass local regulations. <u>Moreover, the The community can rely on this plan to engage in the section 248 process to ensure that local land use policies are considered and enforced in the orderly development criterion of the permitting process conducted by the PUC.</u>

H)_APPENDIX A

The standards in this section shall apply to all development (including renewable energy generation) located in the specified areas identified.

A.I) DESIGN CONTROL STANDARDS BEST PRACTICES

These This section outlines the best practices for locating net-metered roof-mounted solar facilities up to 500 kW in the design control standards shall be applied to the Village of Essex Junction's designated village center/historic district and the Town of Essex's Business and Historic Preservation Design Control Districts. The standards best practices in this section are intended to preserve character-defining features of these areas while accommodating the need for renewable energy generation to the extent practical.

- 1. The historic character of a property shall be retained and preserved. The removal of historic materials or alteration of features and spaces that characterize a property shall be avoided.
- 2. New additions, exterior alterations, or related new construction shall not destroy historic materials that characterize the property. The new work shall be differentiated from the old and shall be compatible with the massing, size, scale, and architectural features to protect the historic integrity of the property and its environment.
- 3. Utilization of low-profile solar panels is recommended. Panels shall be within ten percent (10%) of the average height of existing adjacent buildings and not be visible from the public right of way. Solar shingles laminates, glazing, or similar materials should not replace original or historic materials. Use of solar systems in windows or on walls, siding, and shutters should be avoided.
- 4. Panels should be installed flat and not alter the slope of the roof. Installation of panels must be reversible and not damage to the historic integrity of the resource and district.
- 5. Solar panels should be positioned behind existing architectural features such as parapets, dormers, and chimneys so they are not visible from the public right of way.
- 6. Use solar panels and mounting systems that are compatible in color to established roof materials. Mechanical equipment associated with the photovoltaic system should be unobtrusive.
- 7. Solar panels should be installed on rear slopes or other locations that are not visible from the public right-of-way. Panels should be installed flat and not alter the slope of the roof. Installation of panels must be reversible and not damage the historic integrity of the resource and district.
- 8. Flat roof structures should have solar panels set back from the roof edge to minimize visibility. Pitch and elevation should be adjusted so they are not visible from public right-of-way.
- 9. Use of solar systems in non-historic windows or on walls, siding, or shutters should not be visible from the public right of way.

B.II) SCENIC RESOURCE PROTECTION STANDARDS

The scenic resource protection standards should be applied to the Town of Essex's Scenic Resource Protection District. The purpose of these standards is to avert or minimize the adverse impacts of development (including renewable energy generation) on identified scenic resources, viewsheds and roadscape corridors through appropriate siting and design practices. A proposed development along any of the scenic road segments identified in this section shall address any impacts on scenic resources as seen from public roads using these standards.

- 1. To minimize the loss of scenic character renewable energy generation facilities shall be designed and located to minimize the intrusion of incompatible and unharmonious development into existing scenic vantage points as viewed from public vantage points identified in the list of scenic streets.
- 2. Renewable energy generation facilities shall be positioned so that views to distant mountains remain as natural as possible.
- 3. Renewable energy generation facilities should be arranged in a manner that protects a significant portion of open space.
- 4. The use of vegetation to screen renewable energy generation facilities and associated fencing in all seasons is strongly encouraged. Plantings shall be of sufficient height, density and maturity to serve as a visual barrier from buildings and <u>the</u>roadscapes <u>identified in this section</u>.

SCENIC STREETS

Portions of the following streets are included in the Scenic Resource Protection Overlay District. To see which portions of the streets are in the district, refer to the SRPO map.

- Bixby Hill Road
- Browns River Road
- Chapin Road
- Colonel Page Road
- Jericho Road/VT Route 15
- Naylor Road
- North Williston Road
- Old Stage Road
- Pettingill Road
- River Road/VT Route 117
- Towers Road
- Upper Main Street/VT Route 15
- Weed Road
- Woodside Drive
- 5. Shorter structures may be more appropriate in certain spaces than taller structures to keep the project from obstructing public vantage points identified in this section.
- 6. Avoid locating a renewable energy generation facility in a location which diminishes the visual impact of the array from the owners property but places the array immediately within their neighbor's or the public's viewshed. Locate facilities in a manner designed to reduce impacts on neighbors or public viewsheds.

Map 1. Existing Renewable Energy Sites & Preferred Sites Essex Community, Vermont

Existing Site Type

- Roof-Mounted Solar
- Ground-Mounted Solar
- Solar Canopy
- Hydropower
- Combined Heat and Power System

State Designated Preferred Sites*

- Closed Landfill
- ℜ Sand or Gravel Pit
- Brownfield
- Parking Lot
- ----- 3 Phase Power Lines

— Transmission Lines

*Additional state designated preferred sites not shown on this map include roof-tops, parking lot canopy,a previously developed site, or a parcel or adjacent parcel to a customer that has been allocated more than 50 percent of the net-metered output.

This map and the corresponding data is

intended to be used to inform energy planning efforts by municipalities and regions. They may also be used for conceptual planning or initial site identification by those interested in developing renewable energy infrastructure. They should NOT take the place of site-specific investigation for a proposed facility and should not be used as "siting maps".



Planning Commission is not responsible for these. Questions of onthe-ground location can be resolved by site inspections and/or surveys by registered surveyor. This map is not sufficient for delineation of features on-the-ground. This map identifies the presence of features, and may indicate relationships between features, but is not a replacement for surveyed information or engineering studies. Document Path: D/Projects17/Act174/Maps/Towns/ExistingGeneration/ExistingGeneEsexCommunity 20190328.mx







Map 3. Possible Constraints Essex Community, Vermont

State and Local Constraints

Stream Centerline S Water Body FEMA Special Flood Hazard Areas Agricultural Soils ACT 250 Ag Mitigation Parcel Hydric Soils Deer Wintering Areas Protected Lands Slope 15% to 20% **AND** Resource Preservation Industrial District Areas where design control best practices apply Scenic Resource Overlay Vermont Conservation Design - Landscape Scale Components PRIORITY HIGHEST PRIORITY PRIORITY 2 Miles 05 CHITTENDEN **COUNTY** Ν Sources:

Agricultural Soils; VCGI, 2017 FEMA Special Flood Hazard Areas; VCGI, 2017 Protected Land; VCGI Act 250 Mitigation Areas; VCGI, 2017 Deer Wintering Areas; VCGI, 2017 Priority Forest Blocks, Vermont Conservation Design Hydric Soils; VCGI, 2017 Disclaimer:

The accuracy of information presented is determined by its sources. Errors and omissions may exist. The Chittenden County Regional Planning Commission is not responsible for these. Questions of on-the-ground location can be resolved by site inspections and/or surveys by registered surveyor. This map is not sufficient for delineation of features on-the-ground. This map identifies the presence of features, and may indicate relationships between features, but is not a replacement for surveyed information or engineering studies.



Map 4. **Potential Solar Energy Resource Areas**

Essex Community, Vermont

Prime Solar: Areas with high solar potential and no state/local known & possible constraints

Base Solar: Areas with high solar potential and a presence of state/local possible constraints

3 Phase Power Lines

Transmission lines

This map and the corresponding data is intended to be used to inform energy planning efforts by municipalities and regions. They may also be used for conceptual planning or initial site identification by those interested in developing renewable energy infrastructure. They should NOT take the place of site-specific investigation for a proposed facility and should not be used as "siting maps"



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Sources: Solar Energy Resource Areas;VCGI,2017 Disclaimer The accuracy of information presented is determined by its sources. Errors and omissions may exist. The Chittenden County Regional Planning Commission is not responsible for these. Questions of on-the-ground location can be resolved by site inspections and/or surveys by registered surveyor. This map is not sufficient for delineation of features on-the-ground. This map identifies the presence of features, and may indicate relationships between features, but is not a replacement for surveyed information or engineering studies.



Map 5. Potential Wind Energy Resource Areas Essex Community, Vermont

Prime Wind: Areas with high wind potential and no state/local known & possible constraints

Base Wind: Areas with high wind potential and a presence of state/local possible constraints

3 Phase Power Lines

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Transmission Lines

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