

### VILLAGE OF ESSEX JUNCTION TRUSTEES REGULAR MEETING AGENDA

Online & 2 Lincoln St. Essex Junction, VT 05452 Tuesday, August 24, 2021

[6:30 PM]

# 6:30 PM

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This meeting will be held both remotely and in person. Available options to watch or join the meeting:

- WATCH: the meeting will be live-streamed on <u>Town Meeting TV</u>.
- JOIN ONLINE: Join Microsoft Teams Meeting. Depending on your browser, you may need to call in for audio (below).
- JOIN CALLING: Join via conference call (audio only): (802) 377-3784 | Conference ID: 320 357 014#
- **PROVIDE FULL NAME:** For minutes, please provide your full name whenever prompted.
- CHAT DURING MEETING: Please use "Chat" to request to speak, only. Please do not use for comments.
- RAISE YOUR HAND: Click on the hand in Teams to speak or use the "Chat" feature to request to speak.
- **MUTE YOUR MIC/TURN OFF VIDEO:** When not speaking, please mute your microphone on your computer/phone.

#### 1. CALL TO ORDER

- 2. AGENDA ADDITIONS/CHANGES
- 3. APPROVE AGENDA
- 4. PUBLIC TO BE HEARD
  - a. Comments from Public on Items Not on Agenda

#### 5. BUSINESS ITEMS

- a. \*Work Session on Essex Junction Independence Initiative
- b. Consider approval of warning of first and second public hearings re: Charter for City of Essex Junction
- c. Consider approval of content from Our Village, Our Voices on the Village of Essex Junction website
- d. Consider authorizing the Village Clerk to mail out ballots to all active registered voters for the November 2<sup>nd</sup> election
- e. Discussion about planning for Fiscal Year 2023 budget
- f. Consider adoption of Public Nuisance Ordinance
- g. Consider potential action on Rail Council

#### 6. CONSENT ITEMS

- a. Consider approval of Champlain Valley Expo events requiring waivers list
- b. Consider approval of EJRP Bus Bid recommendation
- c. Approve minutes: August 10, 2021
- d. Approve Check Warrant #17264 8/13/21

#### 7. **READING FILE**

- a. Board member comments
- b. Memo from Chief Ron Hoague re: Recap of National Night Out
- c. Email from Nicole Mone-St. Marthe re: Reopening options for Senior Center
- d. List of Boards/Committees/Commission openings
- e. Memo from Brad Luck re: Maple Street Safety
- f. Upcoming meeting schedule

#### 8. **EXECUTIVE SESSION**

8/20/2021

a. \*An executive session may be needed to discuss negotiation of contracts and agreements with the Town of Essex

#### 9. ADJOURN

Members of the public are encouraged to speak during the Public to Be Heard agenda item, during a Public Hearing, or, when recognized by the Chair or President, during consideration of a specific agenda item. The public will not be permitted to participate when a motion is being discussed except when specifically requested by the Chair or President. This agenda is available in alternative formats upon request. Meetings, like all programs and activities of the Village of Essex Junction and the Town of Essex, are accessible to people with disabilities. For information on accessibility or this agenda, call the Unified Manager's office at 878-1341 TTY: 7-1-1 or (800) 253-0191.

Certification:

Stans

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2		VILLAGE OF ESSEX JUNCTION
3		BOARD OF TRUSTEES
4		MINUTES OF MEETING
5		August 24, 2021
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7	TRUSTEES PRESENT:	Andrew Brown, President; Raj Chawla, Vice President; Dan Kerin; Amber
8		Thibeault.
9	ADMINISTRATION:	Evan Teich, Unified Manager; Ron Hoague, Chief of Police, Robert
10		Kissinger, Lieutenant; Marguerite Ladd, Assistant Manager; Brad Luck,
11		Director of Essex Junction Parks & Recreation; Sarah Macy, Finance
12		Director; Robin Pierce, Community Development Director.
13	OTHERS PRESENT:	Alyse Certa, Andy Champagne, Annie Cooper, Bridget Downey-Myer, Elaine
14		Haney, Tim Shea, Gabrielle Smith, Joe
15		
16	1. CALL TO ORDER	
17	Andrew Brown called the meeting to order at 6:30 pm.	
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19	2. AGENDA ADDITIONS/CHANGES	

Ms. Thibeault requested to move Consent Agenda Item 6a to 5h and add material to support Business Item 5g.

#### 22 23 3. APPROVE AGENDA

DAN KERIN made a motion, and RAJ CHAWLA seconded, to approve the agenda as amended.
 The motion passed 5-0.

## 28 4. PUBLIC TO BE HEARD

## 29 a. Comments from public on items not on the agenda

Mr. Champagne asked if Village residents have voting rights for both Village and Town board 30 31 members. Mr. Brown replied yes. Mr. Champagne asked if Village residents can serve on both 32 Selectboard and Trustees at the same time. Mr. Brown replied yes. Mr. Champagne asked whether 33 the Village controls the Town if 3 members of the Selectboard are from the Village. Mr. Brown replied 34 no. Mr. Champagne asked about amounts in the Village and Town budgets. Mr. Brown confirmed the 35 numbers. Mr. Champagne asked if the Town Manager reports to both the Selectboard and Trustees. Mr. Brown replied yes. Mr. Champagne asked if Village residents would be able to vote for 36 37 Selectboard members if the Village separates from the Town, and Mr. Brown replied they would not. 38 Mr. Champagne asked about enforcement and accountability for any agreements between the Town 39 and Village, and Mr. Brown replied that those agreements would be backed by contractual law.

## 41 5. BUSINESS ITEMS

## 42 a. \*Work Session on Essex Junction Independence Initiative

Mr. Luck began by outlining the topics that will be discussed during the work session, which include:
the current status of the charter, discussion about the proposals with the Town of Essex, an update
from Our Village, Our Voices, and reviewing the meeting schedule.

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47 Mr. Luck began by reviewing the charter. Mr. Brown asked about consolidated services during the

48 Transition Period (Section 102) and whether services not planned for consolidation during the

49 transition period should be listed in the section. Mr. Luck clarified that the transition period is the one 50 vear following approval from the legislature, in which the City would continue with existing

50 year following approval from the legislature, in which the City would continue with existing 51 consolidated services. Mr. Luck noted that language in the finance section has been updated to

51 consolidated services. Mr. Luck noted that language in the finance section has been updated to reflect 52 Village tax delinguencies that ought to stay with the Town for the transition period. He briefly ran through other minor changes. He noted that the Trustees will vote to approve the charter at theirSeptember 14 meeting.

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56 Mr. Luck then led a discussion of the August 23 joint meeting between the Trustees and the Town 57 Selectboard. Ms. Thibeault asked whether the Trustees and Selectboard need to be in conceptual 58 agreement about shared services by November or whether they must have a signed and executed 59 contract for those services by November. Mr. Brown said he had similar concerns, as a comment was made that the shared services must be agreed-upon by the end of September. He said that focus 60 should be on items that are outstanding in terms of budgetary impacts (for Police, Finance, Assessor, 61 or other services that are being shared). Mr. Tyler clarified that the only item on the ballot would be the 62 proposed charter, not shared services. He said it is important to have shared service arrangements in 63 64 place for separation but not necessarily in time for the vote. Mr. Brown said that having shared service arrangements in place would inform a proposed budget, which is important in terms of whether voters 65 66 will approve the charter. Mr. Tyler said that having a conservative estimate or a range could still be informative if exact budget figures aren't available at the time of the vote. Mr. Chawla asked what will 67 68 be in a Tentative Agreement (TA) and whether it could include figures. He also asked who decides 69 what a complete deal is.

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Mr. Brown reviewed the list of proposed shared services and asked Trustees to weigh in on whether there are items that could be taken off that list to expedite the process with the Selectboard. The Trustees discussed each of the items and determined that there is enough consensus between the Trustees and Selectboard to draft TAs for Police services, reappraisals, and assets (first right of refusal for 81 Main Street). They determined that more discussion is needed in the areas around finances, Indian Brook access, the transition period, tax delinguencies, and senior services.

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78 Elaine Haney provided an update from Our Village, Our Voices (OVOV) on efforts to inform and 79 educate voters about the upcoming vote in November. She said that there are currently 23 active 80 volunteers assisting OVOV and that another 15-20 plan to join the canvassing effort. She noted that 81 they have had several events including: spinning and coffee chats with Trustees as opportunities for conversation and questions. She showed an example of the information cards and informational flyers 82 that OVOV produces and brings to events. She noted that the most frequently asked questions are 83 around how taxes will be impacted, what will happen with police services, and what will happen after 84 85 the vote. She noted that OVOV will conduct additional outreach through the fall. 86

Joe \_\_\_\_\_ asked about the legislature, saying that the Village should be proactive about any potential reasons why the legislature would vote against this charter change. Mr. Brown said that it is often difficult to predict how the legislature will vote on any given measure, saying that the Village is making efforts to ensure the support of its legislative delegation.

- 91
- 92 Mr. Luck then briefly summarized the upcoming meeting schedule.
- 93
- 94 b. Consider approval of warning of first and second public hearings re: Charter for City of
   95 Essex Junction
- 96 Mr. Luck noted that the public hearings would take place on September 28 and October 12.
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DAN KERIN made a motion, and GEORGE TYLER seconded, that the Trustees approve the
 warnings for two public hearings regarding the City of Essex Junction charter on September 28
 and October 12, pending review from the clerk. The motion passed 5-0.

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102 c. Consider approval of content from Our Village, Our Voices on the Village of Essex Junction
 103 website

- 104 GEORGE TYLER made a motion, and DAN KERIN seconded, that the Trustees review and
- 105 approve the FAQ documents and other materials provided by the citizen group, Our Village,
- 106 Our Voices prior to posting those materials to the Village website and prior to distributing
- 107 those materials. The motion passed 5-0.
- 108 d. Consider authorizing the Village Clerk to mail out ballots to all active registered voters for the November 2<sup>nd</sup> election 109
- 110 Mr. Brown spoke in favor of this, noting the overwhelming success and increased participation of
- 111 voters through the mail-in ballot process.
- RAJ CHAWLA made a motion, and AMBER THIBEAULT seconded, that the Trustees authorize 112
- 113 the November 2<sup>nd</sup> ballot to be mailed to all active registered Essex Junction residents. The 114 motion passed 5-0.

#### 115 e. Discussion about planning for Fiscal Year 2023 budget

- 116 Ms. Macy noted that a critical part of budget process is receiving input from the Trustees on high level 117 goals and priorities for the budget year and invited them to give their input.
- 118
- 119 Mr. Brown said that a priority is ensuring that the Village has the financial resources available for 120 separation activities and related costs. He said another goal is having ordinance enforcement be more 121 proactive in nature, since enforcement is currently lacking, and asked about the resources that it would 122 take to do that. Mr. Tyler recalled that when this had been discussed in the past, increased 123 enforcement also likely entailed legal action and costs, which should be taken into consideration. Mr. 124 Kerin noted that in the past, they had discussed having a board to address ordinance violations at the 125 local level. Mr. Chawla spoke about an idea from the Racial Equity Task Force to invest 1% of the budget for an equity position to be shared with the Town. He also noted that the Village doesn't have 126 127 Community Development in the citizen sense, in terms of outreach and communication.
- 128
- 129 Mr. Tyler asked about discussing pursuit of a Local Option Tax. Mr. Brown replied that he'd like to 130 prepare for a vote on a Local Options Tax. He said from a budgetary standpoint, staff proposals on 131 how to budget and plan for a Local Option Tax will be necessary.
- 132
- 133 Mr. Tyler noted a request to upgrade ventilation in the Brownell Library, citing concerns over current 134 ventilation and the rise of Covid-19 variants. Mr. Kerin said that Efficiency Vermont may be able to 135 assess the Library's HVAC system. Mr. Brown noted that they may be able to leverage ARPA funding 136 for some of these activities.
- 137

#### 138 f. Consider adoption of Public Nuisance Ordinance

- 139 Chief Hoaque said that he and Lieutenant Kissinger have incorporated feedback from the Trustees' 140 previous discussion of the ordinance into the most current version. He asked the Trustees for 141 additional feedback.
- 142
- 143 Mr. Brown asked about edits to the sound ordinance section and whether the timing of various activities was made internally consistent. Mr. Chawla noted that some start times were 6:00 AM and 144 145 others were 7:00 AM. The Trustees agreed to adjust all start times for trash hauling and other activities to 7:00 AM in the sections and definitions. Ms. Thibeault asked to strike "utilizing mechanized 146 147 conveyances" from the trash collection section, citing concerns that noise could still emanate from 148 trash trucks whether they use a device to collect trash or collect it manually. Mr. Kerin, Mr. Tyler, and 149 Mr. Brown disagreed, saying that the intent was to target larger trash haulers.
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#### **ESSEX JUNCTION BOARD OF TRUSTEES- 8/24/21**

- 151 Ms. Thibeault asked about language around frightening horses and missiles. Chief Hoague noted that
- the definition of missiles in the language is any object that can be thrown. He also noted that the language is pertinent to gatherings such as parades, where spooked horses could pose a public safety concern.
- 155
- Ms. Thibeault asked about language around the use of firearms, asking whether discharging firearms
  is even permitted in the Village. Lieutenant Kissinger replied that he will remove the language, as it
  applied more to the Town than to the Village.
- 159
- 160 Other minor changes were discussed. Edits will be incorporated and brought back before for the 161 Trustees for final approval at a subsequent meeting.
- 162

## 163 g. Consider potential action on Rail Council

- Mr. Pierce said that this item came out of a review of the Vermont Rail Plan, which would reinstate Rail Service between Montreal and Boston via Springfield, Massachusetts and would stop in Essex Junction. Given this activity and that the Essex Junction station is the busiest in Vermont, staff recommend that the Village pursue representation on the Vermont Rail Advisory Council. Mr. Brown agreed that it would be good to have a Village Trustee on the Council. Others agreed and will think about who may be best to suggest for appointment.
- 170
   171 h. Consider approval of Champlain Valley Expo events requiring waiver list \*\*was Consent
   172 Agenda item 6a\*\*
- Ms. Thibeault asked for an explanation of the current waivers. Mr. Shea walked through the current waiver requests.
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## 176 6. **CONSENT ITEMS**

- a. Consider approval of Champlain Valley Expo events requiring waivers list \*\*now Business Item
   5h\*\*
- b. Consider approval of EJRP Bus Bid recommendation
- 180 c. Approve minutes: August 10, 2021
- 181 d. Approve Check Warrant #17264—8/13/21 182

### 183 GEORGE TYLER made a motion, and DAN KERIN seconded, to approve the consent agenda as 184 presented. The motion passed 5-0.

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## 186 7. **READING FILE**

187 a. Board member comments: Mr. Chawla thanked Mr. Luck and Chief Hoague for their clarification 188 about Maple Street Park.

- b. Memo from Chief Ron Hoague re: Recap of National Night Out
- 190 c. Email from Nicole Mone-St.Marthe re: Reopening options for Senior Center
- 191 d. List of Boards/Committees/Commission openings
- 192 e. Memo from Brad Luck re: Maple Street Safety
- 193 f. Upcoming meeting Schedule
- 194

### 195 8. EXECUTIVE SESSION:

- An executive session may be needed to discuss negotiation of contracts and agreements with the
   Town of Essex
- 198 An executive discussion was not needed.
- 199
- 200 9. <u>ADJOURN</u>

- DAN KERIN made a motion, and RAJ CHAWLA seconded, to adjourn the meeting. The motion
   passed 5-0.
- 203 The meeting adjourned at 8:47 PM.
- 204
- 205 Respectfully Submitted,
- 206 Amy Coonradt